# Executive Summary

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The Metropolitan Land Planning Act requires municipalities in the Twin Cities area to provide the Metropolitan Council with an updated Comprehensive Plan every ten years. The Comprehensive Plan must be consistent with the Metropolitan Council's regional development guide, Thrive MSP 2040, that sets the direction for the region's growth and development. Local communities are served by regional systems planned by the Metropolitan Council, including housing, transportation, wastewater collection and treatment, and regional parks.

During more than two years of engagement, the people of Minneapolis shared their vision and hopes for the future of our city. A main theme voiced was that as the city grows, everyone must benefit from that growth. Historically, not everyone has. This plan is one opportunity to undo barriers and overcome inequities created by a history of policies in our city that have prevented equitable access to housing, jobs, and investments.

The plan reflects the result of more than two years of engagement with the people of Minneapolis, including over 100 meetings and conversations with thousands of residents, business owners, and others. Public feedback directly helped to establish priorities and inform the content of the plan. From March 22 through July 22, 2018, the City engaged with the public to discuss a first draft of the plan and to encourage review and feedback. Following the close of the public comment period on July 22, City staff made revisions to the plan based on public feedback, and presented a final draft to the City Planning Commission and City Council in Fall 2018. For more details about the process see the Planning Process section.

On December 7, 2018, the City Council adopted a resolution authorizing staff to transmit the plan to the Metropolitan Council for their review by December 31, 2018. While Minneapolis 2040 is intended to meet the requirements of state statute and the Metropolitan Council, the plan also has particular significance for Minneapolis in a time of population and employment growth. The City will use this plan to guide decision-making that affects the long-term future of our city as it relates to the built, natural, and economic environment.

## HOW TO NAVIGATE

The Comprehensive Plan is comprised of:

**Policies**, **Action Steps**, **Goals**, **Topics**, and **Maps**.

### Policies

Policies are high-level statements intended to guide City decision-making in a manner that achieves the Comprehensive Plan Goals. The Comprehensive Plan includes 100 policies, each of which supports one or more of the goals. The policies are displayed under each applicable goal, and are also sorted by 15 topics. Because many policies apply to multiple goals and topics, policies are intentionally repeated in several places on this website.

### Action Steps

Under each policy is a list of Action Steps, a to-do list intended to convey what needs to happen in order to make the policy come to fruition. Some action steps represent activities that the City already undertakes and should continue. Others propose new actions that represent new approaches to addressing issues facing the city. In most cases, action steps do not reference specific City ordinances, programs or funding sources. Rather, they provide direction for future decisions on adding and modifying the tools that the City uses to achieve its goals.

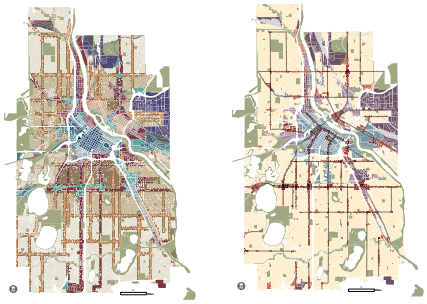
### Goals

Goals are statements of desired outcomes by 2040. They are intended to state the plan's intent as clearly as possible, so that we as a city know what we are working to accomplish. The City Council adopted these goals to provide direction to staff in the development of the Comprehensive Plan. Learn more about the Minneapolis 2040 Goals.

### Topics

Topics are the policies sorted by eleven subject areas, with background information about the importance of each topic to the future of the city. You can access the entire plan through the Topics page.

Read the policies sorted by GOAL.
Read the policies sorted by TOPIC.
See a list of all policies.



### Land Use and Built Form Maps

Accessed from the Land Use and Built form Topic, the Land Use and Built Form Maps are the primary tools for implementing the Land Use and Built Form policies of the Comprehensive Plan. They also embody and implement policies found throughout this plan, as well as the fourteen Comprehensive Plan Goals. The Future Land Use Map guides land use for every parcel in the city. Any changes to the use of land must be consistent with the guidance of the Future Land Use Map. The Built Form Map guides the scale of development for every parcel in the city through Built Form Districts. The built form of all new and remodeled buildings must be consistent with the guidance of the Built Form Map. Following adoption of Minneapolis 2040, the City of Minneapolis will update its Zoning Code and Zoning map to reflect the guidance of the Future Land Use and Built Form Maps. Review the Land Use and Built Form maps.

In addition to this interactive website, the plan is available for download as a PDF document.

## MINNEAPOLIS 2040 GOALS

The Minneapolis 2040 **goals** are intended to state the plan's intent as clearly as possible, so that we as a city know what we are working to accomplish through the policies of the Comprehensive Plan. Using feedback from the public at the beginning of the planning process, the City Council adopted these goals to provide direction to staff in the development of Comprehensive Plan policies that guide the future of the city. Every policy in Minneapolis 2040 is intended to contribute to achieving one or more of the goals.



**1. Eliminate disparities:** In 2040, Minneapolis will see all communities fully thrive regardless of race, ethnicity, gender, country of origin, religion, or zip code having eliminated deep-rooted disparities in wealth, opportunity, housing, safety, and health.

To achieve the goal of eliminating disparities, the City of Minneapolis will work to undo the legacy that remains from racially discriminatory housing policies by increasing access to opportunity through a greater diversity of housing types, especially in areas that lack housing options as a result of discriminatory housing policy. The City will invest in education, skills training, small business support and other support systems to help residents access opportunities to gain and retain well-paying employment that allows them to grow as individuals. Additionally, the City will lead by example, hiring and training a diverse workforce, as well as promoting these practices through its contracts, vendors and other procurement and partnership opportunities.

Achieving this goal will mean directing City and other resources – dollars for transit, for affordable housing and business development, for education, and for health and safety programs – to the geographic areas most in need, while providing economic and housing opportunities for all Minneapolis residents. Accomplishing this will require tracking progress and outcomes; and it will require engaging with the community, especially with communities of color, around City actions.



**2. More residents and jobs:** In 2040, Minneapolis will have more residents and jobs, and all people will equitably benefit from that growth.

To achieve the goal equitably benefiting from that growth. the City of Minneapolis will create new opportunities for people to live throughout the city by allowing and encouraging the development of new multifamily housing of various sizes and affordability levels, including in areas that today contain primarily single family homes. Along with creating these new opportunities, the City will take proactive steps to minimize residential displacement, including by preserving naturally occurring affordable housing and offering homeownership support.

The City will also support the growth of existing businesses and the creation of new businesses, while helping prepare Minneapolis residents for the jobs that result. This includes maintaining and expanding areas of the city for production, processing and distribution of products, services and ideas.

Achieving the above will require the City to support, build and maintain a multimodal transportation system that promotes growth in a sustainable manner. And it will require the City to coordinate the development of housing, businesses and infrastructure in geographic areas where a district-wide approach has the greatest opportunity to achieve growth that can benefit everyone.



**3. Affordable and accessible housing:** In 2040, all Minneapolis residents will be able to afford and access quality housing throughout the city.

To address these issues, the City of Minneapolis will expand opportunities to increase the housing supply in a way that meets changing needs and desires. This means allowing more housing options, especially in areas that lack choice and areas with access to frequent and fast transit, employment, and goods and services. It also means creating and expanding new resources and tools to produce and preserve affordable housing, to minimize the displacement of existing residents, and to ensure housing is maintained to promote health and safety. The City will also need to invest in its residents, especially residents of color and indigenous residents, to ensure that it identifies and removes barriers to accessing and retaining housing.



**4. Living-wage jobs:** In 2040, all Minneapolis residents will have the training and skills necessary to participate in the economy and will have access to a living-wage job.

To achieve the goal of ensuring residents access to a living-wage job, the City of Minneapolis will invest in education and skills training so residents, especially low-income residents, residents of color and indigenous residents, have opportunities to prepare for and participate in Minneapolis' growing economy. This also means increasing job readiness by investing in employment training, placement and education for both youth and adults; as well as serving as a model employer by increasing the diversity of the City's workforce. The City will support business innovation and invest in capacity building for entrepreneurs and small businesses. The City will support businesses in providing fair wages and worker protections.



**5. Healthy, safe, and connected people:** In 2040, the people of Minneapolis will be socially connected, healthy, and safe.

To achieve the goal of a connected, healthy, and safe people, the City of Minneapolis will ensure healthy outcomes for all Minneapolis residents, including youth and seniors, regardless of where in the city they live and regardless of their income, the City of Minneapolis will continue healthy-living and disease-prevention activities, including the promotion of equitable access to and distribution of healthy food sources.

In addition, the City will support social connectedness through the creation, retention and programming of gathering spaces for people of all ages. This includes ensuring independent living opportunities, meaningful engagement and resources for older Minneapolis residents so they can be a vital part of the fabric of the community, and it includes ensuring people with disabilities and their families are visible, active and valued members of the community. The City will also work to ensure public safety through collaborative multisector, community-inclusive approaches.



**6. High-quality physical environment:** In 2040, Minneapolis will enjoy a high-quality and distinctive physical environment in all parts of the city.

To achieve the goal of a high-quality physical environment, the City of Minneapolis will promote design for the built environment that is dynamic and durable, reflects the diversity of Minneapolis residents, and contributes to a sense of place and community identity. The City will also proactively improve the public realm, including streets, sidewalks, parks and open spaces between buildings, to ensure that public spaces and private development are thoughtfully connected.



**7. History and culture:** In 2040, the physical attributes of Minneapolis will reflect the city's history and cultures.

To achieve the goal of having physical attributes that reflect its history and culture, the City of Minneapolis will broaden its understanding of important places through engagement with cultural communities, communities of color and indigenous communities. The City will use the feedback from this engagement to help identify and preserve buildings, landscapes and other places important to the city's heritage. Additionally, the City will recognize and actively promote the intrinsic value of historic places as integral to the city's evolving environment and will support thriving business districts and corridors that build on cultural assets.



**8. Creative, cultural, and natural amenities:** In 2040, Minneapolis will have the creative, cultural, and natural amenities that make the city a great place to live.

To achieve the goal of creative, cultural, and natural amenities, the City of Minneapolis will steward, support, and strengthen its creative, cultural, and natural amenities. This means strengthening the ecosystem to support the creative sector and reducing disparities among creative sector workers to give people of color and indigenous people opportunities to participate and succeed. It means connecting cultural institutions and creative workers with the resources and dynamic spaces they need to thrive.

Minneapolis will continue to maintain, promote and expand upon the unparalleled beauty and recreational opportunities of the city's parks and open spaces. The City will strive to fill gaps where residents do not have equal access to parks and open spaces and to connect residents to natural amenities. And the City will work to ensure that improvements to parks and park programs better serve Minneapolis' changing population.



**9. Complete neighborhoods:** In 2040, all Minneapolis residents will have access to employment, retail services, healthy food, parks, and other daily needs via walking, biking, and public transit.

To achieve the goal of access to daily needs via walking, biking and public transit, the City of Minneapolis will allow more housing to be built in places close to transit, retail services and employment areas. The City will designate additional areas for commercial uses in parts of the city that are well-served by public transportation and where demand for retail goods and services exceeds supply. The City will support thriving business districts and corridors that build on cultural assets and serve the daily needs of Minneapolis residents. And the City will work to build parks in underserved areas to ensure that all residents live within a 10-minute walk of a park.

Achieving this goal also requires changes to the transportation system that make it easier to walk, bike or use transit to access daily needs. The City will proactively improve the pedestrian environment and continue to build and maintain a network of bikeways, while working with Metro Transit to increase the frequency, speed and reliability of the public transit system.



**10. Climate change resilience:** In 2040, Minneapolis will be resilient to the effects of climate change and diminishing natural resources, and will be on track to achieve an 80% reduction in greenhouse gas emissions by 2050.

To achieve the goal of climate change resilience, the City of Minneapolis will strive to substantially increase the energy efficiency of buildings by retrofitting existing buildings and improving the design of new buildings. It will also work to accelerate the transition to renewable energy in buildings and transportation. Minneapolis will establish a pattern of development and a transportation network that prioritizes pedestrians, bicyclers and transit users. At the same time, the City will prepare for the consequences of climate change by investing in improved stormwater management, urban heat island reduction and energy system resilience.



**11. Clean environment:** In 2040, Minneapolis will have healthy air, clean water, and a vibrant ecosystem.

To achieve the goal of a clean environment, the City of Minneapolis will meet and exceed the air quality standards recommended by the EPA by eliminating the use of some of the most common industrial volatile organic compounds (VOCs) and by reducing industrial sources of other harmful pollutants. The City will also pair investments with regulatory changes to achieve equity in areas of environmental injustice.

The City will protect and manage its water resources sustainably while preventing contaminants from polluting its water systems. Achieving this means maximizing waste reduction to meet the City's zero-waste goals, supporting healthy ecosystems in and around surface waters, and increasing biodiversity to restore ecological habitats. It also means promoting large and small developments that enhance air, soil and water quality.



**12. Healthy, sustainable, and diverse economy:** In 2040, Minneapolis will remain the economic center of the region with a healthy, sustainable, and diverse economy.

To achieve this goal, the City of Minneapolis will support existing businesses and help them grow. Additionally, the City will foster innovation and entrepreneurship in business sectors that show promise for growth and give Minneapolis a competitive advantage. This means supporting new business creation with a focus on creating opportunity for people of color and indigenous people.

Minneapolis will maintain and expand opportunities to start and grow businesses. This means strengthening downtown's position as the region's business, commercial, cultural and entertainment center. It also means supporting neighborhood business districts and corridors. And it means ensuring the physical space necessary for the production, processing, and distribution of products, which also helps provide quality living-wage jobs to residents.



**13. Proactive, accessible, and sustainable government:** In 2040, Minneapolis City government will be proactive, accessible, and fiscally sustainable.

To achieve the goal of being a proactive, accessible, and fiscally sustainable government, the City of Minneapolis will provide services that benefit residents, workers, visitors and businesses in a streamlined, accessible and equitable manner. This means improving services and using data and research to guide decision-making and plan for the future. It also means planning effectively for municipally owned facilities to serve a growing city.

Minneapolis will manage existing physical assets and work to implement the right improvements at the optimal time; and will use those improvements to cumulatively progress multiple City goals. This means creating and seizing opportunities to leverage funding with internal and regional partners or other entities that invest in the city. The City will also serve as a model employer by increasing the diversity of its workforce and providing employment opportunities for youth.



**14. Equitable civic participation system:** In 2040, Minneapolis will have an equitable civic participation system that enfranchises everyone, recognizes the core and vital service neighborhood organizations provide to the City of Minneapolis, and builds people's long term capacity to organize to improve their lives and neighborhoods.

To achieve the goal of an equitable civic participation system, the City of Minneapolis will actively build the community's capacity to strengthen authentic engagement through neighborhood associations and City advisory committees and to facilitate meaningful resident input into City policies, programs and procedures; and it will work to maximize the involvement of renters, people with disabilities, people of color, indigenous people and others who have been historically underrepresented in civic life. This requires deepening an understanding among City staff of Minneapolis' diverse communities, their histories, and how the government has impacted them over time The City will track the progress of engagement improvements as well as ensure that City staff reflects the diversity of Minneapolis' residents.

The City will also help foster the kinds of social connections that encourage and promote civic participation by ensuring safe and welcoming community spaces for all to connect with each other, including parks, community and youth centers, and city streets and rights of way.